

Australian Government

Department of Veterans'Affairs

Office of Australian War Graves

Submission to the 2024 Review of the Western Australia Cemeteries Act 1986 & Cremation Act 1929

made by the Office of Australian War Graves within the Department of Veterans' Affairs on behalf of the Australian Government

12 March 2024



The Office of Australian War Graves acknowledges the Custodians of the lands and waters where, on and alongside, the war and post war dead of our nation are at rest.

We recognise the continuing responsibilities Custodians have to care for country at these sites of commemoration and remembrance.We pay our respects to Elders past, present and emerging and extend those respects to all Aboriginal and Torres Strait Islander Peoples.

The Program of Official Commemoration

Australians who die in war, were until January 1966, commemorated where or near to where they fell in battlefields far from home. Others who had returned home throughout the period of the war, ill and/or injured may have died here. Of these, most are buried in places chosen by family, in general or civil cemeteries close to home.

Regardless of where our military personnel die, if they die in war, the Australian Government assumes the responsibility for their perpetual commemoration.

The commemorative principles that inform this entitlement are drawn from those established by the Imperial now Commonwealth War Graves Commission. On 21 May 1917, the Imperial War Graves Commission (renamed the Commonwealth War Graves Commission in 1960), was established by Royal Charter. Australia, along with the United Kingdom, Canada, New Zealand, India and South Africa remain to this day, members of the Commission.

There are hundreds of thousands of Australians whose service in the Second World War was undertaken here. Thousands of those who served overseas came home during their service and died during the period of the war - of causes related to it - buried in Australia. The responsibility for their commemoration rests with Commonwealth War Graves Commission and this is performed on its behalf in Australia by the Office of Australian War Graves. The Commission has, over more than a century, established cemeteries in 23,000 locations, in more than 150 countries and territories. In Western Australia, the CWGC is responsible for commemoration at 58 sites including in entire cemeteries in Perth and Geraldton.

The Government extended the commemorative commitment of the World Wars to the war dead of all wars, conflicts and agreed peacekeeping operations to which Australia has been committed. Of the more than two million Australians who have served in the Australian defence forces since federation, the Government has enabled the official commemoration of more than 103,000 men and women as war dead. The cost of their burial or cremation, ongoing maintenance and care of the commemorations provided for them, and any ongoing costs are met by the Australian Government either through the Commonwealth War Graves Commission or the Office of Australian War Graves.

In recognition of the profound impacts of war service on veterans of the First World War, in 1922 the Australian Government extended the entitlement for official commemoration to include not just war dead but those who died after the First World War from causes related to their war service. The decision allowed that Australian veterans to be offered commemoration in the same style as those provided by the Commonwealth War Graves Commission (CWGC). An equivalent marker was established for ashes placements. This provision has since been extended to eligible veterans of all wars, conflicts and peacekeeping operations to which Australia has been committed since the Second World War.

The task of meeting the Government's considerable commemorative commitment to both war dead and eligible veterans was delegated to the specifically established Anzac Agency of the Imperial, now Commonwealth War Graves Commission in 1946. For the next three decades the Agency would affect not only its responsibilities in respect of Commonwealth war graves in Australian and the Asian and Pacific region, but the significant task of commemorating and managing the perpetual care of the resting places of eligible Australian veterans who died post-war.

In 1974 the Anzac Agency was dissolved, and in 1975 the Australian Government entered into a Memorandum of the Understanding (MOU) with the CWGC in which the Australian Government would act as the Agent of the Commission in Australia. The MOU remains in place today, and on the Commission's behalf, the Office of Australian War Graves, established in 1975, is responsible for the care and maintenance of 72 Commission war cemeteries and plots, and approximately 13,170 Commonwealth war dead of the World Wars in Australia.

A shared recognition

400,000 Australians, an eighth of Australia's population, enlisted to serve in the First World War. 60,000 died. Despite our First World War losses, almost a million Australians enlisted to serve in the Second World War. Some 400,000 of these undertook service here in Australia. 39,000 Australians died and 30,000 were taken prisoner of war. Thousands survived to return home. Some are still with us today.

Australia's commemoration of war dead and eligible veterans of all the wars, conflicts and peacekeeping operations to which we have been committed since the Second World War remains as significant as it is complex, particularly as the responsibility for the disposal of human remains and cemetery operations rests with the States and Territories.

In 1946 the Prime Minister wrote to state Premiers, seeking their support to enable commemoration in general and civil cemeteries. They agreed and in turn Premiers wrote to local councils and cemetery trustees, and Anzac Agency staff worked to obtain the cooperation and support of every single local council, trustee or other cemetery authority.

For 80 years every Government has upheld the 1917 commitment to commemoration. Be it service in the World Wars, the Malaya Borneo campaigns, the Indonesian Confrontation, the Vietnam War the Gulf War, the Afghanistan Wars, in interventions and peacekeeping operations, the Federal Government recognises the burden we have placed on those who enlist and who fight in the service of peace in our name.

However, the longevity of Australia's program of Official commemoration and the regard it is held in is only possible because of the cooperation that has informed its practical delivery. Official commemoration is a burden shared between three tiers of Government. Together Federal, State and Territory and local governments have enabled the provision of official commemoration to more than 360,000 Australian service men and women and veterans in 2,300 cemeteries and crematoria around Australia. This number increases by 1200-1500 each year.

A commitment to cooperation

OAWG cares for and maintains 6,713 grave commemorations in more than 160 cemeteries in Western Australia (a full list is at **APPENDIX A at** pages 10-15). The vast majority of these are within cemeteries in Perth, all of which are managed by the Metropolitan Cemeteries Board (MCB).

Of the more than 6,000 graves OAWG cares for in general cemeteries (this does not include the CWGC war cemeteries) more than 4,767 are in Perth, and 421 are commonwealth war dead of the World Wars.

OAWG acknowledges the consideration the MCB and its predecessor, the Karrakatta Cemetery Board, has given to the program of official commemoration over many decades.

The current relationship is guided by a MOU which was initially established in 2008 and renewed in 2019. Under these MOUs the graves of war dead are exempt from the impost of tenure renewal and the impacts of cemetery renewal.

In 2021, the MCB extended its commitment to protecting, where possible, the graves of eligible veterans officially commemorated by the Federal Government from the cemetery renewal program. In 2023, the MCB undertook that further tenure payments upon expiration to veterans' graves, would be waived, except in cases where there is a new interment into the existing plot.

OAWG is grateful that the decisions taken to exempt these graves from the effects of lapsing tenure have been taken despite the significant cost and increasing issues regarding land shortages faced by the State.

Responses to the Review Paper

OAWG welcomes the opportunity to inform potential legislative reform. In doing so, OAWG hopes that together we might continue to provide Western Australia war dead, veterans and their families with legislation that is responsive to their current and that anticipates their future needs; and that upholds our shared and perpetual recognition of those who have served our nation.

Central to the requests and suggestions made in this submission is our request that any changes to the Act or Acts reflect the current operational working and policy arrangements between the Australian Government and State Government through the MCB and this is applied to all sites and cemeteries in Western Australia.

We ask that memorial provided by, or that is the responsibility of the Federal Government or the Commonwealth War Graves Commission, is granted perpetual tenure and as such, is exempt from cemetery renewal practice including that which results from the expiration of the period of tenure.

OAWG offers its opinion and suggestions in response to some of the questions posed in the 2024 Review Paper.

Topic 1 – Legislation

Request 1: That the state Government consider enabling legislative protection of the graves of war dead and eligible veterans.

OAWG is grateful that the MCB recognises that graves maintained by OAWG have been referred to as 'government graves' in some documentation including policy and Memorandum of Agreement documentation. The existing working policy agreement allows that the MCB retains these graves without a current grant, including all rights and powers in respect of that grave. However, a current Grant of Right of Burial is required for further interments of a spouse or family member into the grave.

OAWG requests that the graves of Commonwealth war dead of the World Wars, Australian war dead of the wars, conflicts and peacekeeping operations to which Australia has been committed, and eligible veterans commemorated by or whose grave markers are the responsibility of the Australian Government Office of Australian War Graves be afforded perpetual tender.

This may be included as a subsection under the existing Section 53: Fees and Charges, and phrased as follows:

'Costs associated with an extension to the Grant of Right of Burial to a grave where the memorial [official commemoration] has been provided by or is the responsibility Commonwealth War Graves Commission or the Australian Government will be afforded perpetual tender, rendering them exempt from additional fees or payments resulting from the expiration of the original grant of right of burial. Where a new grant is issued for a new burial within the same grave tenure will be payable, as per section etc etc'

Issue 1: There are currently two separate Acts dealing with cemeteries and cremations.

OAWG believes that combining legislation into a single Act is both practical and efficient. It reflects the reality of operations, ensures that the industry is not viewed as unnecessarily segmented and enables a contemporary service offering to West Australians.

OAWG does not have an opinion about which West Australian state government portfolio is best placed to administer the Act.

Request 2: Acknowledgment of the shared commemoration of war dead and eligible Australian veterans in WA cemeteries.

OAWG requests that consideration be given to enabling, as part of any preamble or introductory statement, a statement that cemeteries and crematoria administered under the current Acts or future Act or Acts are the joint custodians with the Federal Government of the graves and ashes placements of Australia's war dead and eligible veterans.

An example of this: The Government of Western Australian acknowledges that it and the Office of Australian War Graves share a century old custodianship of the graves of those who have died in war and eligible veterans whose deaths are war caused.

Request 3: The intersection of the authorities of the Director War Graves and state legislation in Western Australia.

Section 81(a) of the Defence Regulation 2016 relevantly provides that the Director War Graves may establish cemeteries for the burial of persons who have died as a result of service as members of the Defence Force. Section 81(b) relevantly provides the Director may 'authorise and direct the exhumation and the reinterment, cremation or other disposal' of war dead.

Section 81(c) relevantly provides the Director (and persons the Director authorises) may, in relation to a war grave:

- enter the cemetery;
- inspect the grave; or
- maintain or execute any work in connection with the grave.

Operationally OAWG has not limited its responsibilities under s 81(c) to war graves in cemeteries established under s 81(a) because each paragraph in s 81 is relevantly expressed as an independent grant of power to the Director War Graves. Section 81(c) defines the relevant war graves – 'the grave of a person who has died while on service as a member of the Defence Force or as a result of service as a member of the Defence Force'- without reference to s 81(a).

OAWG requests that the State Government consider including reference to the federal authorities of the Director War Graves into the current Acts or any future Act or Acts.

Topic 2 - Alternative methods for the disposal of human remains

Issue 2A.1: The Cemeteries Act does not provide definitions for types of burials.

OAWG appreciates that a definition of burial is helpful in guiding consumers about options and limitations regarding the methods of the disposal of human remains. OAWG suggests that the definition should be broad enough to allow for emerging methods and differing cultural and religious sensibilities.

Issues 2A.2: Current legislation does not set out requirements for coffins, caskets, shrouds, etc.

OAWG suggests that cemetery authorities are best placed to determine the requirements for the materials in which human remains are disposed of. This allows cemeteries to be responsive to changing technologies, environmental needs and where possible consumer requests.

Issue 2B.1: The Cremation Act does not provide definitions for types of cremation.

As offered in our response Issue 2A.1, OAWG appreciates that a definition of cremation (that is broad enough to allow for emerging methods and technologies), is helpful in guiding consumers about options and limitations regarding the methods of the disposal of human remains.

Topic 3 - Cemetery Re-development

Issue 3A.1: The Cemeteries Act allows a cemetery authority to implement a cemetery redevelopment scheme provided that Ministerial approval is obtained following the completion of community consultation requirements.

Cemetery renewal while practical is an emotive issue. OAWG believes that it is important that a responsible Minister retain the ultimate authority for enabling cemetery renewal. This allows cemetery operations to be managed as needed, but enables an important escalation point for clients while also ensuring the responsible Minister is aware of the needs of those they represent.

OAWG suggests that:

- the public consultation period is lengthened (perhaps to 5 years) to enable people time to access them before in situ signage, other notification and public consultation activities are undertaken:
- anticipated cemetery renewal plans for the period of tenure purchased be provided with agreements at the time of purchase of the Grant of right of burial: and
- grant of right of burials be renamed to more clearly reflect the limitations and the intention of enabling renewal. An example of this may be 'the tenure limited or limited right of grant of burial agreement'.

Issue 3B.1: At Karrakatta Cemetery, cemetery renewal involves redeveloping existing cemetery burial areas to accommodate new gravesites, memorial locations and mausoleum crypts. No existing remains are disturbed.

Both the OAWG and the CWGC in effecting responsibilities to the war dead of all wars, conflicts and selected peacekeeping operations to which Australia has been committed, adhere to the principle laid down in the Additional Protocol to the Geneva Convention, that war dead should not be disturbed except for reasons of overriding public necessity or as a means of preventing a grave being destroyed or lost.

The MCB and OAWG understand and honour the emotional connection attached to final resting places of our nation's war dead and veterans and work with great respect to ensure that as many families as is practicable are consulted ahead of any works that may impact on the commemorative markers, or the perceived or actual appropriate access to, and conditions of, human remains.

OAWG appreciates that cemetery renewal does more than ameliorate land supply issues. We also appreciate that it allows the cemetery authority to address the risks that ageing monuments pose to visitors and cemetery staff, beautifies cemeteries and encourages community engagement with the sites as genuinely valued public resources.

OAWG and its predecessors have established more than 6,000 commemorations in 168 general and civil cemeteries in WA. The Federal Government commitment to those we have been commemorated and/or their families, is that the commemoration be in the place of their choosing and provided in perpetuity. We have and will continue to care for and maintain these commemorations.

Request 4: Enabling an exemption from renewal practices for the graves of war dead and eligible OAWG requests that the State Government consider commemorative markers, be they cremation or burial markers, that are the responsibility of either the Federal Government or the Commonwealth War Graves Commission, be provided with perpetual tenure and be exempt from cemetery renewal practices.

As an example, under the existing 'Section 27 Protection of right of burial' in the current Act, or similar provision made in any change to this Act, consideration be given to including a statement like:

'A grave that is marked by a memorial [official commemoration] that has been provided by or is the responsibility of the Federal Government or the Commonwealth War Graves Commission, is granted perpetual tenure and as such is exempt from cemetery renewal practice including that which results from the expiration of the period of tenure.'

Under the exiting Section 33, Preservation of Graves in the current Act, or similar provision made in any change to this Act, consideration be given to including a statement like:

'The Board recognises that the memorials [official commemorations] of eligible veterans and war dead that have been established by or that are the responsibility of the Commonwealth War Graves Commission or the Federal Government are considered to be of historical and cultural significance.'

Topic 5: Licensing of monumental masons

Issue 5B.1: The Cemeteries Act does not require monumental masons to be licensed. The requirement for a monumental mason to be licensed is currently provided for in cemetery Board bylaws and local government local laws. A cemetery authority may also issue a permit authorising a person to carry out monumental work on a particular grave in that cemetery.

The OAWG has engaged professional engineers to provide advice in accordance with AS 4204 – Cemetery and Headstone Monuments and AS 3600 – Concrete Structures. The OAWG accepts that these specifications are subject to direction provided by the relevant local cemetery authority requirements.

When the OAWG establishes a memorial, be it a lawn or monumental commemoration, we do so using a set of specifications that were developed more than 100 years ago and are appropriately updated and adapted to meet current industry requirements and standards. Unlike traditional masonry practices in cemetery, our provision of a memorial is not a one-off trabeation. OAWG enables through its establishment and in agreement with the tenure holder the maintenance and care of the commemoration in perpetuity.

The masons and artisans engaged by the Federal Government to construct/establish grave markers are appropriately qualified to do so. As part of a rigorous tender process, they must provide evidence that they hold appropriate qualifications and have the relevant experience, skill, insurance and in-depth understanding of Workplace Health and Safety practices to meet all regulatory requirements to deliver services on behalf of the Federal Government. In carrying out work for the Director War Graves they must:

- Observe all rules and regulations of the cemetery where graves are located;
- Carry out work only within times permitted by the relevant Cemetery Authority Regulations;
- Comply with all reasonable directions and procedures of the Federal Government relating to Workplace Health and Safety and Security in effect at those premises or in regard to those facilities, as noted by the Federal Government;
- Comply with local councils and state and territory government environment regulations and legislation concerning the removal of native flora;
- Obtain a permit (if applicable) from the local cemetery authority;
- Comply at a minimum to the current AS 4204 and AS 3600 (subject to local Cemetery Authority Regulations);
- Use environmentally friendly bio-degradable chemicals and dispose of any excess chemicals according to local regulations and state/territory legislation;
- Have appropriate chemical handling licencing/qualifications and comply with state/territory legislation for the usage of chemicals at all times;
- All work is to fully comply with the regulations of local cemetery authorities;
- Give due care, consideration and courtesy to visitors attending the cemetery and during funeral services and special ceremonies;

- Perform no noise-creating work at a location on Sundays or Public Holidays;
- Remove all rubbish, debris and waste resulting from the activities performed as a result of the contract; and
- Leave the location in at least as good a state of repair as the location was in when work commenced under the contract.

Our contracted Masons and artisans act for the Director War Graves, a statutory position established under Section 3 of the War Graves Act 1980. The Director's function is to administer, on behalf of the Department of Veterans' Affairs, matters relating to the responsibilities of the Department in respect of war graves (s 4).

Section 81(a) of the Defence Regulation 2016 relevantly provides that the Director War Graves may establish cemeteries for the burial of persons who have died as a result of service as members of the Defence Force. Section 81(b) relevantly provides the Director may 'authorise and direct the exhumation and the reinterment, cremation or other disposal' of war dead. Section 81(c) relevantly provides the Director (and persons the Director authorises) may, in relation to a war grave:

- enter the cemetery
- inspect the grave, or
- maintain or execute any work in connection with the grave.

Request 5: OAWG asks that any changes to the licensing arrangement for monumental masons, under this Act or any future Act or Acts reference the enabling authorities with which the Federal Government engages contracted Masons and artisans, and provide exemptions in accordance with these.

Request 6: OAWG requests that any changes to the Cemetery and Cremation Acts or regulation relating to the installation of plaques and headstones enable the placement of additional plaques or monuments on an official commemoration for subsequent interments.

The existing working policy agreement allows that the MCB retains all rights and powers in respect of the grave of an eligible veteran or an Australian or commonwealth war dead. Where a new grant of right of burial is issued for further interments of a spouse or family member into the grave, conditions will apply whereby the official headstone is to remain without alterations unless authorised by OAWG.

OAWG requests this agreement be reflected in the legislation, along with acknowledgement that an additional plaque may be placed in the centre or at the foot of the grave for a subsequent interment.

Further Considerations and Requests

OAWG requests the WA Government's consideration of the following:

Request 7: That the following terms be included under relevant section like 'terms used' in changes made to the current Act or Acts, or any future Act or Acts:

- War dead a member of Australia's Defence Forces who has been killed within the period of a war, conflict or lawful war like operation.
- Eligible Australian Veteran A veteran who has recognised service in a war, conflict or lawful war like operation, and whose death after war service has been assessed as attributable to it.
- Commonwealth war dead of the First and Second World Wars individuals who have been commemorated by or whose private graves are the responsibility of the Commonwealth War Graves Commission.

Request 8: That consideration be given to changes made to the current Act or Acts, or any future Act or Acts under sections likely to be pertinent to Section 4 of the current Act: 'Declaration and closure of cemeteries Section', exempt sites of commemoration (CWGC and Australian Government military cemeteries and plots in general and civil cemeteries) that are the responsibility of the Commonwealth War Graves Commission and/or the Office of Australian War Graves.

Request 9: That consideration be given to enabling the appointment of the Director War Graves or an appointee of the Director War Graves to Cemetery Boards in an ex-officio capacity and without remuneration.

| Cemetery | Ashes | Garden Ashes | Lawn Graves | Monumental Graves | Memorial Panel |
|---------------------------------------|-------|-----------------|----------------|----------------------|-------------------|
| Albany Allambia Dark | 9 | 2 | 75 | 0 | |
| Albany - Allambie Park | | | | | 0 |
| Albany Memorial Park Cemetery | 0 | 0 | 1 | 52 | 0 |
| Albany Quarantine Station | 0 | 0 | 0 | 1 | 0 |
| Arthur River Cemetery | 0 | 0 | 0 | 1 | 0 |
| Australind Pioneer Cemetery | 1 | 0 | 0 | 1 | 0 |
| Beverley - Methodist/Uniting Cemetery | 0 | 0 | 0 | 1 | 0 |
| Badgingarra Cemetery | 0 | 0 | 0 | 1 | 0 |
| Bencubbin Cemetery | 0 | 0 | 0 | 2 | 0 |
| Beverley Anglican Cemetery | 0 | 0 | 0 | 9 | 0 |
| Boddington Cemetery | 0 | 0 | 1 | 1 | 0 |
| Boulder Cemetery | 1 | 0 | 0 | 38 | 0 |
| Boyup Brook Cemetery | 1 | 0 | 0 | 20 | 0 |
| Bridgetown Cemetery | 2 | 0 | 0 | 16 | 0 |
| Brookton Cemetery | 0 | 0 | 0 | 6 | 0 |
| Broome Pioneer Cemetery | 0 | 0 | 0 | 5 | 0 |
| Broomehill Town Cemetery | 0 | 0 | 0 | 1 | 0 |
| Bruce Rock Cemetery | 1 | 0 | 0 | 8 | 0 |
| Bunbury Cemetery | 28 | 41 | 27 | 63 | 0 |
| Busselton Cemetery | 3 | 1 | 0 | 46 | 0 |
| Busselton War Memorial | 2 | 0 | 0 | 0 | 0 |
| Calingiri Cemetery | 0 | 1 | 0 | 0 | 0 |
| Capel Cemetery | 0 | 0 | 0 | 7 | 0 |
| Carnarvon Cemetery | 0 | 0 | 2 | 8 | 0 |
| Carnarvon Pioneer Cemetery | 0 | 0 | 0 | 8 | 0 |
| Chowerup Community Cemetery | 0 | 0 | 0 | 1 | 0 |
| Christmas Island Cemetery | 4 | 0 | 0 | 0 | 0 |
| Collie Cemetery | 5 | 0 | 0 | 45 | 0 |

SITES WITH OAWG MANAGED COMMEMORATIONS @ February 2024

| | | - | | | |
|-----------------------------------|-----|----|----|-----|----|
| Cookernup Cemetery | 0 | 0 | 0 | 1 | 0 |
| Coolgardie Cemetery | 0 | 0 | 0 | 8 | 0 |
| Corrigin Cemetery | 0 | 0 | 0 | 4 | 0 |
| Cranbrook Cemetery | 1 | 0 | 0 | 4 | 0 |
| Cuballing Cemetery | 0 | 0 | 0 | 1 | 0 |
| Cue and Day Down General Cemetery | 0 | 0 | 0 | 3 | 0 |
| Culham Cemetery | 0 | 0 | 0 | 1 | 0 |
| Cunderdin Cemetery | 0 | 0 | 0 | 5 | 0 |
| Dalwallinu Cemetery | 0 | 0 | 0 | 5 | 0 |
| Dardanup Cemetery | 0 | 0 | 0 | 1 | 0 |
| Darkan Cemetery | 0 | 0 | 0 | 3 | 0 |
| Denmark Cemetery | 5 | 0 | 5 | 15 | 0 |
| Derby Pioneer Cemetery | 0 | 0 | 0 | 3 | 0 |
| Dongara Cemetery | 0 | 0 | 0 | 20 | 0 |
| Donnybrook Cemetery | 1 | 0 | 0 | 13 | 0 |
| Drakesbrook Public Cemetery | 1 | 0 | 0 | 12 | 0 |
| Dudinin Cemetery | 0 | 0 | 0 | 2 | 0 |
| Dunsborough Cemetery | 1 | 2 | 0 | 6 | 0 |
| Dutch Annex Perth | 0 | 0 | 25 | 0 | 29 |
| Dwellingup Cemetery | 0 | 0 | 0 | 8 | 0 |
| Esperance Public Lawn Cemetery | 2 | 0 | 16 | 17 | 0 |
| Exmouth Cemetery | 1 | 0 | 0 | 1 | 0 |
| Fitzroy Crossing Cemetery | 0 | 0 | 0 | 1 | 0 |
| Fremantle Cemetery | 201 | 16 | 86 | 405 | 0 |
| Grass Patch Cemetery | 0 | 0 | 1 | 0 | 0 |
| Geraldton War Cemetery | 0 | 0 | 0 | 85 | 0 |
| Gingin Cemetery | 0 | 0 | 0 | 2 | 0 |
| Gnowangerup Cemetery | 0 | 0 | 0 | 17 | 0 |
| Goomalling Cemetery | 0 | 0 | 0 | 2 | 0 |
| Greenbushes Cemetery | 0 | 0 | 0 | 7 | 0 |
| Guildford Cemetery | 2 | 1 | 0 | 112 | 0 |
| Harvey Cemetery | 0 | 0 | 0 | 18 | 0 |

| Harvey Lawn Cemetery | 0 | 0 | 3 | 1 | 0 |
|---|-----|----|-----|------|---|
| Holy Trinity Church of England Cemetery Chittering | 0 | 0 | 0 | 2 | 0 |
| Hopetoun Cemetery | 0 | 0 | 0 | 4 | 0 |
| Hyden Cemetery | 0 | 0 | 0 | 1 | 0 |
| Jarrahdale Cemetery | 0 | 0 | 0 | 4 | 0 |
| Jerramungup Cemetery | 0 | 0 | 0 | 1 | 0 |
| Jerien Bay Cemetery | 0 | 0 | 0 | 2 | 0 |
| Karrakatta Cemetery | 863 | 40 | 260 | 2529 | 0 |
| Kalbarri Cemetery | 3 | 0 | 0 | 0 | 0 |
| Kalgoorlie Cemetery | 3 | 0 | 0 | 179 | 0 |
| Karratha Cemetery | 0 | 0 | 0 | 1 | 0 |
| Karridale Cemetery | 1 | 0 | 0 | 4 | 0 |
| Katanning Pioneer Cemetery | 1 | 0 | 0 | 40 | 0 |
| Kellerberrin Cemetery | 0 | 0 | 0 | 8 | 0 |
| Kendenup Cemetery | 1 | 0 | 0 | 0 | 0 |
| Kenwick Pioneer Cemetery | 0 | 0 | 0 | 1 | 0 |
| Kojonup Cemetery | 0 | 0 | 0 | 16 | 0 |
| Kondinin Cemetery | 0 | 0 | 0 | 3 | 0 |
| Kukerin Cemetery | 0 | 0 | 0 | 2 | 0 |
| Kulin Cemetery | 0 | 0 | 0 | 3 | 0 |
| Kununoppin Cemetery | 0 | 0 | 0 | 3 | 0 |
| Lake Grace Cemetery | 0 | 0 | 0 | 8 | 0 |
| Leonora Cemetery | 0 | 0 | 0 | 5 | 0 |
| Lowden Cemetery | 0 | 0 | 0 | 2 | 0 |
| Mandiga Siding | 0 | 0 | 0 | 2 | 0 |
| Mandurah Christ Church Anglican Parish Church | 0 | 0 | 0 | 1 | 0 |
| Mandurah General Cemetery | 0 | 0 | 0 | 20 | 0 |
| Mandurah Lakes Memorial | 6 | 2 | 35 | 0 | 0 |
| Mandurah Old | 0 | 0 | 0 | 0 | 0 |
| Manjimup Lawn Cemetery | 0 | 0 | 0 | 0 | 0 |
| Manjimup Old Cemetery | 0 | 0 | 0 | 16 | 0 |

| Margaret River Cemetery | 0 | 0 | 0 | 20 | 0 |
|--|---|---|---|----|---|
| Marradong Cemetery | 0 | 0 | 0 | 5 | 0 |
| Meckering Cemetery | 0 | 0 | 0 | 1 | 0 |
| Meekatharra Cemetery | 0 | 0 | 0 | 6 | 0 |
| Merredin New Cemetery | 0 | 0 | 7 | 7 | 0 |
| Merredin Old Cemetery | 0 | 0 | 0 | 11 | 0 |
| Middle Swan Anglican Cemetery | 0 | 0 | 0 | 3 | 0 |
| Midland Cemetery | 2 | 2 | 0 | 72 | 0 |
| Mingenew Cemetery | 0 | 0 | 0 | 10 | 0 |
| Minnivale Cemetery | 0 | 0 | 0 | 1 | 0 |
| Moora Cemetery | 0 | 0 | 0 | 10 | 0 |
| Moorumbine Cemetery | 0 | 0 | 0 | 1 | 0 |
| Morawa Cemetery | 0 | 0 | 0 | 8 | 0 |
| Mt Barker | 1 | 0 | 0 | 12 | 0 |
| Mt Barker Cemetery | 0 | 0 | 1 | 0 | 0 |
| Mt Magnet Cemetery | 0 | 0 | 0 | 3 | 0 |
| Mukinbudin Cemetery | 0 | 0 | 0 | 3 | 0 |
| Mullewa Cemetery | 0 | 0 | 0 | 1 | 0 |
| Mullewa Pioneer Cemetery | 0 | 0 | 0 | 2 | 0 |
| Mundaring Cemetery | 0 | 0 | 0 | 11 | 0 |
| Nabawa Cemetery | 0 | 0 | 0 | 1 | 0 |
| Nannup Cemetery | 1 | 0 | 0 | 12 | 0 |
| Narembeen Cemetery | 0 | 0 | 0 | 2 | 0 |
| Narra Tarra Cemetery | 0 | 0 | 0 | 1 | 0 |
| Narrogin Cemetery | 2 | 0 | 0 | 38 | 0 |
| Naval Association of Australia Rockingham | 1 | 1 | 0 | 0 | 0 |
| New Norcia Cemetery | 0 | 0 | 0 | 1 | 0 |
| Nippering Cemetery | 0 | 0 | 0 | 4 | 0 |
| Norseman Cemetery | 0 | 0 | 0 | 10 | 0 |
| Northam Cemetery | 0 | 0 | 0 | 58 | 0 |
| Northampton Cemetery | 0 | 0 | 0 | 31 | 0 |

| Northampton Old Cemetery | 0 | 0 | 0 | 1 | 0 |
|-----------------------------------|----|----|-----|-----|---|
| Northcliffe Pioneer Cemetery | 0 | 0 | 0 | 3 | 0 |
| Nullagine Cemetery | 0 | 0 | 0 | 1 | 0 |
| | _ | | - | 3 | _ |
| Nungarin Cemetery | 0 | 0 | 0 | | 0 |
| Nyabing Cemetery | 0 | 0 | 0 | 2 | 0 |
| Old Harvey | 0 | 0 | 0 | 0 | 0 |
| Onslow Cemetery | 0 | 0 | 0 | 3 | 0 |
| Pemberton General Cemetery | 0 | 0 | 0 | 11 | 0 |
| Perenjori Cemetery | 0 | 0 | 0 | 3 | 0 |
| Perth War Cemetery | 0 | 0 | 0 | 517 | 8 |
| Pingelly Cemetery | 2 | 0 | 0 | 7 | 0 |
| Pinjarra Cemetery | 0 | 1 | 1 | 15 | 0 |
| Pinjarra RSL Club | 0 | 3 | 0 | 0 | 0 |
| Pinnaroo Valley Memorial Park | 63 | 13 | 100 | 0 | 0 |
| Pintharuka Cemetery | 0 | 0 | 0 | 0 | 0 |
| Popanyinning Cemetery | 0 | 0 | 0 | 1 | 0 |
| Port Hedland New Cemetery | 0 | 0 | 0 | 4 | 0 |
| Port Hedland Old Cemetery | 0 | 0 | 0 | 3 | 0 |
| Quairading Cemetery | 0 | 0 | 0 | 6 | 0 |
| Rockingham East Pioneer Cemetery | 3 | 3 | 12 | 28 | 0 |
| Rockingham Regional Memorial Park | 4 | 0 | 2 | 0 | 0 |
| Roebourne Cemetery | 0 | 0 | 0 | 5 | 0 |
| Salmon Gums Cemetery | 0 | 0 | 0 | 1 | 0 |
| Serpentine Cemetery | 2 | 0 | 0 | 8 | 0 |
| Southern Cross Cemetery | 0 | 0 | 0 | 13 | 0 |
| St Johns In The Wilderness | 0 | 0 | 0 | 1 | 0 |
| St Marys Anglican Cemetery | 1 | 0 | 0 | 2 | 0 |
| Tammin Cemetery | 0 | 0 | 0 | 1 | 0 |
| Tambellup Cemetery | 0 | 0 | 0 | 5 | 0 |
| Tenterden Cemetery | 0 | 0 | 0 | 3 | 0 |
| Three Springs Cemetery | 0 | 0 | 0 | 7 | 0 |
| | - | | | | |

| Utakarra Cemetery | 16 | 11 | 28 | 90 | 0 |
|-----------------------------|------|-----|-----|------|----|
| Woodman Point Regional Park | 0 | 0 | 0 | 1 | 0 |
| Wagin Cemetery | 0 | 0 | 0 | 16 | 0 |
| Walpole Cemetery | 0 | 0 | 0 | 2 | 0 |
| Wandering Cemetery | 0 | 0 | 0 | 3 | 0 |
| Wickepin Cemetery | 0 | 0 | 0 | 2 | 0 |
| Williams Cemetery | 0 | 0 | 0 | 1 | 0 |
| Winchester Cemetery | 0 | 0 | 0 | 3 | 0 |
| Wongan Hills Cemetery | 0 | 0 | 0 | 10 | 0 |
| Woodanilling Cemetery | 0 | 0 | 0 | 3 | 0 |
| Wooroloo Cemetery | 0 | 0 | 0 | 62 | 0 |
| Wyalkatchem Cemetery | 1 | 0 | 0 | 3 | 0 |
| Yalgoo Cemetery | 0 | 0 | 0 | 3 | 0 |
| Yealering Cemetery | 0 | 0 | 0 | 3 | 0 |
| York Pioneer Cemetery | 0 | 0 | 0 | 19 | 0 |
| | 1249 | 140 | 688 | 5209 | 37 |